

Message Text

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FM AMEMBASSY NICOSIA

TO SECSTATE WASHDC 5001

INFO AMEMBASSY ANKARA

AMEMBASSY ATHENS

AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY PARIS

USMISSION EC BRUSSELS

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AMEMBASSY THE HAGUE

C O N F I D E N T I A L NICOSIA 3907

EXDIS

E.O. 11652: GDS

TAGS: PFOR, CY

SUBJECT: MAKARIOS SUGGESTS NEXT STEPS IN CYPRUS NEGOTIATION

DEPT PASS USDOCOSOUTH AND USCINCEUR FOR POLADS, USNMR SHAPE BEL,
AND DIA WASHDC

1. DUTCH AMBASSADOR JORISSEN HAS BRIEFED ME ON A CONVERSATION
HE HAD WITH MAKARIOS LAST WEEK.

2. AFTER A DISCUSSION OF THE LEBANESE SITUATION AND MIDDLE EAST
PROSPECTS IN GENERAL, JORISSEN TURNED TO CYPRUS. HE TOLD
MAKARIOS BLUNTLY THAT HE WAS MAKING A MISTAKE IN AROUSING
EXAGGERATED EXPECTATIONS OF INSTANT SOLUTIONS FROM THE
CARTER ADMINISTRATION. THIS ATTEMPT TO SHIFT THE
RESPONSIBILITY TO OTHERS WAS NOT AN ACT OF CONSCIENCE.
NOR SHOULD MAKARIOS THINK THAT HE COULD DRIVE WEDGES
BETWEEN US AND EC-9 WHO ARE ACTING JOINTLY IN TRYING
TO BE HELPFUL. IF MAKARIOS WERE UTLIMATELY AGAIN TO TRY
TO BLAME THE US FOR LACK OF PROGRESS, HE WOULD BE ATTACKING
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THE NINE AS WELL. EUROPEANS WOULD CONTINUE PRACTICE OF

CLOSE CONSULTATION WITH US ADMINISTRATION REGARDING
CYPRUS. MAKARIOS DISCLAIMED ANY SUCH INTENTION.

3. MAKARIOS SAID HE DID FEEL THAT ADVENT OF CARTER
ADMINISTRATION MIGHT OFFER OPPORTUNITIES WHICH HAD NOT
EXISTED BEFORE. HE WAS AWARE THAT THE US AND EC-9 HAD
DEVELOPED CERTAIN PRINCIPLES AS GUIDELINES TO FUTURE
NEGOTIATION. HE HOPED THAT WHEN THE NEW ADMINISTRATION
CAME TO CONSIDER THE CYPRUS PROBLEM, IT AND THE NINE COULD
CONVERT THE PRINCIPLES INTO SPECIFIC, IF GENERAL, PROPOSALS
FOR A SOLUTION. AS REGARDS THE RELATIONSHIP BETWEEN EC-9
AND US IN DEVELOPING PROPOSALS, HE PREFERRED TO CHARACTERIZE
THIS AS "CONCERTATION" RATHER THAN CONSULTATION. (JORISSEN
ATTACHES IMPORTANCE TO MAKARIOS' USE OF THIS TERM AS IMPLYING
A MORE SPECIFIC AND FORCEFUL JOINT INVOLVEMENT OF US AND EC-9.)
AFTER PROPOSALS HAVE BEEN WORKED OUT, THEY SHOULD BE PUT TO
UNSYG WALDHEIM WHO SHOULD THEN CALL A CONFERENCE OF THE
PARTIES DIRECTLY CONCERNED IN THE DISPUTE. THIS WOULD BREAK
THE CURRENT PROCEDURAL STALEMATE AND MOVE NEGOTIATION TO THE
ESSENTIALS. MAKARIOS DESCRIBED THE PRESENT INTERCOMMUNAL
NEGOTIATION AS HAVING NO FURTHER UTILITY. HE DESCRIBED THE
NEGOTIATION AS HAVING BEEN "EITHER TOO EARLY OR TOO LATE."

4. JORISSEN SUGGESTED, AND MAKARIOS AGREED, THAT SOMETHING
LIKE THE BERN "PROCEDURES" WORKED OUT BETWEEN GREECE AND
TURKEY FOR THE AEGEAN NEGOTIATION MIGHT HAVE USEFUL
RELEVANCE TO A NEW NEGOTIATION UNDER WALDHEIM.

5. COMMENT: JORISSEN IS USUALLY SKEPTICAL ABOUT MAKARIOS,
BUT ON THIS OCCASION CONSIDERED THE ARCHBISHOP'S APPROACH
AND HIS SUGGESTIONS TO BE SERIOUS AND POTENTIALLY HELPFUL.
FYI: MAKARIOS' VIEWS ON NEXT STEPS ARE IN ACCORD WITH JORISSEN'S,
WHO BELIEVES US AND THE NINE SHOULD STOP CUTTING BAIT AND DEVELOP
IN SECRECY THE GENERAL OUTLINES OF A CYPRUS SOLUTION INCLUDING
TERRITORIAL ASPECTS.
CRAWFORD

NOTE BY OC/T: NOT PASSED ABOVE ADDRESSEES.
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